



# Corruption ou not corruption... That is the question ?

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## **The mandate for comitee 1.3**

**In the context of governance of Road Administrations**

- **Investigate policies for eliminating corruption**
- **Make recommandations**



## **The approach, the working process**

- 1. Overview of international perspective and knowledge**
- 2. Survey of governance practices in relation to corruption fighting**
- 3. Building on seminar discussions**

**The difficult part : applying findings to Road Administrations in very different context**



## A survey of main international perspectives

### **Fact #1 - Roads : a potentially clear case of a worldwide corruption problem**

- Transparency International rates public work/construction business the sector with the highest probability of corruption (out of 17)
- Transportation/storage sector rated 8th/17
- 5% of WNP (1 500 000 000 000 \$US)

**No cultural, economical, geographical monopolies**



## A survey of main international perspectives

**Fact #2 : Analysis, frameworks, strategies, tools for corruption fighting are abundant**

- International Conventions
- Country Ratings
- Programs
- Institutional guidelines
- Textbooks, howtoo's, success storys



## A survey of main international perspectives

### **Fact #3 : no comprehensive universally accepted definition but:**

- Corruption : the promise, the offer, giving and/or the acceptance of any benefit that improperly affects the actions or decisions of a public official (bribery, UN)
- Petty corruption: the use of public office for private benefit in the actual course of public service delivery
- Grand corruption: when public policy making, its design and implementation are compromised by corrupt practice



## A survey of main international perspectives

**Fact #4 : Tailoring approach to Road administrations of different development stages still to be made ; the need for an integrated approach, the four basic ingredients:**

- Assessment and monitoring**
  - Institutional building**
  - Enforcement**
  - Situational and social prevention**
- RA's can't do it alone, RA's can do something**

## A survey of main international perspectives

### UN corruption fighting tool kit

- **Assessment and monitoring (6 measures):**
  - Nature, extent, capabilities, judiciary indicators
- **Institutional building (11 measures)**
  - Agencies, ombudsman, audits, civil service reforms, codes of conduct, legislatures, local governance
- **Enforcement (10 measures)**
  - Investigations, integrity testing, legal instruments, monitoring of assets, amnesty, whistleblowers, burden of proof
- **Situational and social prevention (14 measures)**
  - Procurement, procedural simplification, result based management, information, public complaints, citizen charters





## A survey of PIARC practices

### Inside the questionnaire on governance:

- Applied possible integrity-anticorruption influence measures
- Events, perception, awareness

**19 RA's have answered**

# A survey of PIARC practices - the results

## Evaluation

	Inexistent	Low	High
Corruption prevalence in their country	21%	71 %	7%
Own organisation corruption prevalence	44%	50%	6%

# A survey of PIARC practices - the results

## Satisfaction

	Satisfying	Should be fostered
Awareness in their organisation	74 %	26 %
Corruption fighting in the organisation	61 %	39 %
Own corruption awareness and knowledge	58 %	42 %
Awareness in the population	53%	47 %

# A survey of PIARC practices - the results

## Events

<b>Corruption related trials have been held in recent years.</b>	<b>84 %</b>
<b>Trials related in any way to road operations and administrations.</b>	<b>28 %</b>
<b>Participated themselves in any directly and explicitly corruption related fighting activities or measures in their organisation.</b>	<b>22 %</b>

## A survey of PIARC practices - the results

### Institutional measures

	Road Adm. Specific	General application	Don't know
General law and regulations	36%	100%	
Ombudsman	15%	94%	5%
Specific anti corruption law	29%	88%	
Anticorruption special unit	25%	77%	21%
Public Complaint department	53%	79%	

# A survey of PIARC practices - the results

## Preventive measures

	Road Adm. Specific	General application	Don't know
Formal and transparent outsourcing procedures	82%	100%	5%
Code of conduct	72%	93%	
Special anticorruption program	29%	45%	5%
Participation in international anticorruption program	0%	45%	21%
Corruption explicit awareness raising program	29%	33%	5%
Awareness fostering measures	38%	42%	11%

# A survey of PIARC practices - the results

## Control measures

	Road Adm. Specific	General application	Don't know
Internal verification	83%	100%	
External verification	80%	100%	
Official inquests- special reviews	75%	100%	5%

## Some seminar findings

- Poverty promotes corruption...Corruption causes poverty
- To foster integrity in RA's you must act upon people and their environment
- Partnering with local authorities can contribute to corruption fighting
- User participation in governance of road funds can also help
- Opportunity for corruption is equal to :
  - Monopoly + secretness - accountability
  - L'opportunité pour la corruption égale :
- –The staircase model :
  - Corruption of governing bodies
  - Encourages middle management corruption
  - Which favors petty corruption and common man's burden
  
- And the other way up





## For futur work

1. **Extend mandate to larger preoccupation than corruption fighting (collusion, abuse of power, ) and favor the positive approach : integrity building**
2. **Identify good practices in institutional integrity building :**
3. **Consider components in an integreted management system**
4. **Elaborate a principal statement**
5. **Reach out to other organisations**



## **A practical definition ?!**

**If it persists after 24 hours, you can be sure that it is a bribe !**

**A local project manager's understanding of corruption**



**Thank you !**

